



## A Minor Problem or a Problem with Minors?

Both the gaming industry and anti-gambling activists agree that underage gambling must be stopped. However, in spite of efforts by both sides and the government, underage gambling by minors continues to be a perennial problem. But how much of a problem?

Obtaining estimates of juvenile involvement in gambling is a difficult task. Many offenses go undetected and minors may be understandably reluctant to self-report their illicit behavior to researchers. One source for estimating the magnitude of the problem is criminal justice data, available from the FBI and presented by the [National Center for Juvenile Justice](#) in their [1999 national report](#), which was prepared in cooperation with the [Office of Juvenile Justice and Delinquency Prevention](#). The table below compares total 1997 gambling arrests with arrests for selected other crimes. The table also stratifies total arrests for a given crime by gender, age, and race/ethnicity.

### Juvenile Arrests for Gambling and Selected Offenses

Most serious offense charged	1997 arrests	<i>Percent of total juvenile arrests</i>					
		Female	Ages 16-17	White	Black	American Indian	Asian
Total	2,838,300	26	48	71	26	1	1
Gambling	2,600	3	69	10	89	0	1
Liquor Laws	158,500	30	74	90	5	3	1
Vandalism	136,500	12	38	80	17	1	1
Disorderly Conduct	215,100	26	46	64	34	1	1
Curfew/Loitering	182,700	31	48	75	23	1	1

The number of juvenile arrests for gambling pales in comparison to the numbers for selected other offenses. However, this discrepancy may be due to the "private" nature of gambling-related crimes. Liquor violations, vandalism, disorderly conduct, and loitering are often committed in public. The public nature of these crimes makes offenders easier to apprehend and arrest. That gambling is often a "behind-closed-doors" activity makes it a difficult offense to curb and prosecute. This public/private dichotomy may help explain the large differences in numbers of arrests.

It is interesting to note that although blacks constitute 26% of all juvenile arrestees, they represent 89% of all gambling-related arrestees. Similarly, whites make up 71% of total arrests, while they make up only 10% of gambling arrests. Why is this the case?

The higher arrest rate among blacks for gambling does not necessarily mean that blacks committed more gambling crimes. The number of arrests is not always proportional to the number of offenses committed. It is possible that blacks are more likely to be arrested for their gambling offenses than whites who commit the same crimes. It should similarly be remembered that the arrest data presented in the table represent the *most serious offense charged*. That is, a gambling-related charge of a juvenile who had concomitantly committed murder would not be recorded in the table.

One final observation: Sixty-nine percent of juvenile gambling offenses (and 74% of liquor law violations) are committed by adolescents between 16 and 17 years of age. Why this is so is a topic for a future WAGER.

While arrest data can provide some insight into underage gambling, there are several limitations. Care should be taken when this data is used to gauge the prevalence of complex issues like underage gambling.

**Source:** Snyder, H.N. & Sickmund, M. (1999). [\*Juvenile offenders and victims: 1999 national report\*](#). Washington, DC: [Office of Juvenile Justice and Delinquency Prevention](#).

---

The WAGER is a public education project of the [Division on Addictions at Harvard Medical School](#). It is funded, in part, by the [National Center for Responsible Gaming](#), [Behavioral Health Online](#), the [Massachusetts Department of Public Health](#), the Andrews Foundation, the [Addiction Technology Transfer Center of New England](#), the [Substance Abuse and Mental Health Administration Services](#), and the [Center for Substance Abuse Treatment](#). This document may be reproduced, distributed, and quoted provided that proper attribution is given and no changes are made to its content or design.

Copyright 2000 the President and Fellows of Harvard College.

---

[Click here to return to WAGER home page](#)